Background of the Working Group on Challenges in Global Health and Japan's Contributions

A working group on Challenges in Global Health and Japan's Contributions (informally referred to as the Takemi Working Group) was launched in September 2007 to look at global health in the context of human security—a pillar of Japan's foreign policy—as Japan was gearing up to host the Fourth Tokyo International Conference on African Development (TICAD IV) and the G8 Summit in Toyako, Hokkaido, in the spring and summer of 2008. The Japan Center for International Exchange (JCIE) facilitated the launching of this group and has served as secretariat.

At the G8 Hokkaido Toyako Summit, the world leaders proposed the Toyako G8 Common Framework for Action on Global Health, a framework for strengthening health systems around the world but particularly in developing countries. But, in order for the many stakeholders in global health to come together to create that common framework, the stakeholders in the global health field need to develop a shared understanding of what "health system" means and a shared agenda for building its architecture. Growing momentum among the major Japanese stakeholders in global health to begin to address these questions led to the formation of a task force on "Global Action for Health System Strengthening" under the Takemi Working Group in September 2008.

The first phase of the working group's activities focused on ensuring that global health and human security remained high on the agenda of the Toyako Summit. During that phase, the working group members conducted site visits to learn more about the challenges and that developing countries face in improving health and some of the ways they are dealing with those challenges. Through an intense process of research and dialogue, the working group members developed policy recommendations for the Japanese government as the summit host. The recommendations were discussed in seminars in Geneva, Washington DC, and New York and at a major conference in Tokyo. The working group

Global Action for Health System Strengthening

also talked extensively with the key people in the government ministries and prime minister's office who were developing the summit agenda.

Human security, which has grown to be a central pillar of Japan's foreign affairs, offered a useful framework for the working group's exploration of global health. As a demand-driven approach that attempts to address the interconnected challenges that threaten the lives, livelihoods, and dignity of individuals and communities around the world, human security seemed to be a natural framework for health issues, which go to the very core of human existence.

The working group, which is led by Keizo Takemi, former senior vice minister of health, labor, and welfare, is unique in Japan in that it takes a participatory approach to impacting the summit agenda. The working group itself representatives from the three relevant ministries (foreign affairs; health, labor, and welfare; and finance), government aid agencies, academia, and NGOs. Just bringing together representatives from the three ministries for substantive discussion is rare in Japan, let alone bringing representatives from other sectors in to take part in the dialogue on an equal footing. The further discussions with experts and practitioners from around the world made it even more of a global and inclusive dialogue.

The Toyako G8 Common Framework for Action on Global Health demonstrates that the G8 countries still take their commitments to improving the health of individuals and communities around the world seriously. The framework emphasized health system strengthening as a complement to the crucial disease-specific programs that are already saving countless lives. The Takemi Working Group chose to explore ways to implement the common framework by looking in depth at the three entry points for health system strengthening that were proposed at the summit: the health workforce, health system monitoring and evaluation, and health financing. The Takemi Work Group is also exploring the overall question of building integrated health systems that are able to respond to the challenges of providing primary healthcare while also tackling individual diseases, to achieve the health-related Millennium Development Goals, and ultimately to enhance the health and human security of people around the world. The papers presented in this volume are the result of the first stage of that exploration.

As a follow-up to the G8 Summit, this group has been reorganized to pursue four primary goals. The first goal is to identify concrete activities for health system strengthening based on the Toyako G8 Common Framework for Action on Global Health. A second goal is to ensure that the political momentum on health system strengthening that was achieved over the past year under the leadership of Japan is transformed into concrete action and to ensure continuity in the process of moving toward the 2009 G8 Summit, to be hosted by Italy, and beyond. Third, this project aims to identify ways in which the many stakeholders in this field around the world can reach consensus on concrete actions to be taken for health system strengthening and develop partnerships for joint implementation. Finally, the project aims to explore ways in which the G8 itself can play a catalytic role in global health policy making. In all of its activities, the Takemi Working Group acts as a catalyst to synthesize existing initiatives for health system strengthening around the world within the framework of human security.

An international task force of 22 global health experts from various sectors from around the world was launched in September 2008 to further explore the three building blocks and offer policy recommendations, guided by an international advisory board comprising some of the world's top scholars and practitioners in this complex field. Three research teams were created within the task force, one for each of the entry points discussed above. Each research team was tasked with preparing concise, action-oriented policy papers, which were discussed at a workshop on October 4 and a major international conference in Tokyo on November 3–4 on Global Action for Health System Strengthening. Discussion at both events was enriched by the participation of many of the top experts in this field representing a diverse range of organizations and sectors. The product of this intense process of research and dialogue, contained in this report, was submitted to the Japanese government in January 2009, which in turn presented the paper and its recommendations to the Italian government.

JCIE and the Takemi Working Group are working in collaboration with the government of Japan (Ministries of Foreign Affairs; Health, Labour and Welfare; and Finance); the Bill & Melinda Gates Foundation; the Rockefeller Foundation; the World Health Organization; the World Bank; the Global Fund to Fight AIDS, Tuberculosis and Malaria; and other stakeholders.

Working Group on "Challenges in Global Health and Japan's Contributions"

List of Members

Chair: Keizo Такемі	Research Fellow, Harvard School of Public Health; Senior Fellow, Japan Center for International Exchange (JCIE)
Director: Tadashi Yамамото	President, JCIE
Kazushi Hasнiмото	(alphabetical order) Executive Director, Japan Bank for International Cooperation
Masami Ishii Sumie Ishii	Executive Board Member, Japan Medical Association Managing Director and Executive Secretary, Japanese
	Organization for International Cooperation in Family Planning (JOICFP)
Masamine JIMBA	Professor, Department of International Community Health, Graduate School of Medicine, University of Tokyo
Yasushi Katsuma	Professor, Waseda University Graduate School of Asia-Pacific Studies
Kiyoshi Kurokawa	Professor, National Graduate Institute for Policy Studies (GRIPS); Chairman, Health Policy Institute, Japan
Daikichi Monma	Deputy Director-General, International Bureau, Ministry of Finance
Taro Muraki	Assistant Minister for International Affairs, Ministry of Health, Labour and Welfare

Yasuhide Nakamura	Professor, Department of International Collaboration,
	Graduate School of Human Sciences, Osaka
	University
Yohei Sasakawa	Chairman, Nippon Foundation
Takehiko Sasazuki	President Emeritus, International Medical Center of
	Japan
Takashi Таміgucні	Assistant Minister for Technical Affairs, Minister's
	Secretariat, Ministry of Health, Labor and Welfare
Shinsuke Sugiyama	Director-General for Global Issues, Ministry of
	Foreign Affairs
Yoshihisa UEDA	Vice President, Japan International Cooperation
	Agency

as of January 1, 2009

GLOBAL ACTION FOR HEALTH SYSTEM STRENGTHENING

International Advisory Board

Uche Amazigo	Director of the African Programme for
	Onchocerciasis Control (APOC), World Health
	Organization (WHO), Burkina Faso
Lincoln Cнем	President of the China Medical Board, USA
David De Ferranti	Executive Director, Global Health Initiative,
	Brookings Institution, USA
Julio Frenk	Executive President, Carso Health Institute, Mexico
Yan Guo	Professor in Health Policy & Management, School
	of Public Health, Peking University, China
Richard Horton	Editor-in-chief, Lancet, UK
William HSIAO	K. T. Li Professor of Economics, Harvard School of
	Public Health, USA
Jim Young Кім	Director of the François-Xavier Bagnoud Center
	for Health and Human Rights (FXB), Harvard
	School of Public Health, USA
Eduardo Missoni	Adjunct Professor, Centre for Health Care Research
	(CERGAS), SDA Bocconi Postgraduate School
	of Management and Department of Institutional
	Analysis and Public Management, University Luigi
	Bocconi, Italy
Sigrun Møgedal	Ambassador for HIV/AIDS, Ministry of Foreign
-	Affairs, Norway
Shigeru Ом1	Regional Director, WHO, Regional Office for the
-	Western Pacific, Philippines
Peter Piot	Executive Director, Joint United Nations
	Programme on HIV/AIDS (UNAIDS),
	Switzerland

Sujata Rao	Additional Secretary and Director General,
	National AIDS Control Organisation (NACO),
	India
Miriam Were	Laureate, Hideyo Noguchi Africa Prize;
	Chairperson of the National AIDS Control
	Council (NACC), Kenya
Suwit Wibulpolprasert	Senior Advisor, Ministry of Public Health,
	Thailand

TASK FORCE ON GLOBAL ACTION FOR HEALTH SYSTEM STRENGTHENING

List of Members

Director	
Кеіzo Такемі	Research Fellow, Harvard School of Public Health; Senior Fellow, JCIE
Overview Co-authors Keizo Такемі	
Michael Reicн	Taro Takemi Professor of International Health
	Policy, Harvard School of Public Health, USA
Literature Review	
Yasushi Katsuma	Associate Professor, Waseda University Graduate
	School of Asia-Pacific Studies, Japan
Tamotsu Nakasa	Director, Expert Service Division, Bureau of
	International Cooperation, International Medical
	Center of Japan
Yasuhide Nакамиra	Professor, Department of International
	Collaboration, Graduate School of Human
	Sciences, Osaka University, Japan

Research Teams

Health Information

Director: Kenji Shibuya

Professor, Graduate School of Medicine, University of Tokyo

Special Advisor: Christopher J. L. Murray	Director, Institute for Health Metrics and Evaluation, University of Washington, USA
Reviewers: Ties Boerma Alan Lopez Osman Alimamy Sankoh	Director, WHO Head, School of Population Health, University of Queensland, Australia Executive Director, INDEPTH Network, Ghana
Health Financing	
Director: Ravindra Rannan-Eliya	Director and Fellow, Institute for Health Policy, Sri Lanka
Special Advisor: William H5140	K. T. Li Professor of Economics, Harvard School of Public Health, USA
Reviewers:	
Amanda Glassman	Lead Health and Social Protection Specialist, Inter- American Development Bank
Adam Wagstaff	Lead Economist (Health), Development Research Group (Human Development & Public Services Team); Human Development Unit, East Asia and Pacific Region, World Bank
Bong-min Yang	Professor of Economics, School of Public Health, Seoul National University, Korea
Health Workforce	
Director: Masamine Jiмвa	Professor, Department of International Community
	Health, Graduate School of Medicine, University of Tokyo
Special Advisor: Lincoln Снем	President of the China Medical Board, USA

Global Action for Health System Strengthening

Reviewers:	
Thomas Bossert	Director, International Health Systems Program,
	Harvard School of Public Health, USA
Lora Dare	Chief Executive Officer, Center for Health
	Sciences Training, Research and Development
	(CHESTRAD), Nigeria
Timothy Evans	Assistant Director-General for Information,
	Evidence and Research, WHO
Edward MILLS	Research Scientist, British Columbia Centre for
	Excellence in HIV/AIDS, Canada
Meghan Reidy	Harvard School of Public Health, USA
Suwit Wibulpolprasert	Senior Advisor, Ministry of Public Health,
	Thailand

Acknowledgements

Keizo Takemi and Tadashi Yamamoto would like to thank all of the members of the project task force, including the authors, international advisory board, special advisors, and reviewers, for their hard work under tight deadlines; the members of the Takemi Working Group for their ongoing commitment; participants in the October workshop and November conference for their substantive input to the papers; and other colleagues from around the world who took the time to offer guidance and feedback throughout this process. We would also like to thank Susan Hubbard of JCIE/USA, Tomoko Suzuki and other staff members of JCIE for their support in managing the project and preparing this report. We are grateful for the generous financial support we have received from the Bill & Melinda Gates Foundation, the Rockefeller Foundation, and the government of Japan, without which we would not have been able to carry out the activities that have led to the publication of this report.

Earlier versions of the papers in this volume were published by the *Lancet*, the world's leading journal on global health, on January 15, 2009.* The views presented in this report are expressed in the individual authors' personal capacities and do not necessarily represent the opinions of their institutions, JCIE, the Takemi Working Group, the G8, or the government of Japan.

^{*} Michael R. Reich and Keizo Takemi, "G8 and Strengthening of Health Systems: Follow-Up to the Toyako Summit." *Lancet* 2008; published online January 15. DOI:10.1016/S0140-6736-(08)61899-1.